



Coventry City Council

9.1

Public report

Report to
Council

30 March 2010

Report of
Assistant Chief Executive

Title
Local Area Agreement – Refresh 2010/11

1 Purpose of the Report

- 1.1 To agree amendments to the targets for two indicators in the Coventry Local Area Agreement for submission of the Agreement to government.

2 Recommendations

- 2.1 Council is recommended to formally adopt the revised draft Coventry Local Area Agreement indicators and targets (set out in appendix A).

3 Information/Background

- 3.1 The Local Government and Public Involvement in Health Act 2007 required every local authority area to develop a Sustainable Community Strategy setting out the vision and priorities for the local area and to agree a new Local Area Agreement with central government. The Government expects Local Area Agreements to balance the delivery of the local priorities on the one hand with the delivery of national priorities, as expressed by the Government's new national indicator set for local government and its partners, on the other.
- 3.2 The Coventry Local Area Agreement 2008-2011 (LAA) is based on local priorities that local people and communities think important such as priorities around employment, skills, health housing, community safety and the environment. The agreement was produced through negotiations between the Coventry Partnership, including Coventry City Council, and central government and sets out the priorities, indicators and targets that have been agreed.
- 3.3 The Coventry Local Area Agreement was endorsed by the Coventry Partnership Board at their meeting on 8 May 2008 and approved by Coventry City Council at a meeting of full council on 27 May 2008 and signed on behalf of the government by the Secretary of State for Communities and Local Government, Hazel Blears MP on 30 June 2008.

- 3.4 Every LAA is subject of an annual "review and refresh" by central government to assess progress and change targets where it is considered necessary.
- 3.5 On 17th March 2009, following work with partners and discussions with government, the Council adopted revisions to the LAA which reflected changes and developments to the National Indicator Set.
- 3.6 As the LAA enters its final year, government has limited the scope of the annual review and refresh a small number of indicators that it had identified last year as being affected by the national economic situation, indicators with deferred targets and indicators drawn from the Place Survey. The process has been led by the Government Offices on behalf of the range of departments responsible for LAA indicators with appropriate local partners from the Coventry Partnership and the approach to amendments was endorsed by the Local Public Service Board at its meeting on 17th February 2010.

4 Refresh of Coventry Local Area Agreement

- 4.1 It is not proposed to change any of the priorities and indicators in the LAA.
- 4.2 Following negotiations by the relevant partner organisations with central government changes to the targets for two indicators are proposed for 2010/11 and these are included in the revised table set out in appendix A.
- 4.3 National Indicator 154 measures the net additional number of new homes built (build completions, minus demolitions, plus any gains or losses through change of use and conversions) and has been significantly affected by the national economic situation. This refresh makes changes to the targets for the 2009/10 and 2010/11 years based on the housing trajectory prepared for Coventry's Core Strategy examination and in line with the recommendations for phasing Coventry's housing requirement under the Regional Spatial Strategy Phase 2 Panel Report made in November 2009. This approach was endorsed at the Coventry Partnership's Housing Theme Group on 11th December.
- 4.4 National Indicator 152 measures the percentage of the working age population who are claiming out of work benefits and Coventry like other areas has seen this figure rise. In the future, this indicator will form part of the Multi Area Agreement on Employment and Skills which was approved by Council on 29th June 2009 and will be delivered in partnership with Birmingham; Solihull; Sandwell; Dudley; Walsall; Wolverhampton and Telford and Wrekin. The proposed target for the final year of the LAA is based on achieving a 0.1% decrease on the most recent position (which has increased for each of the last four quarters). Government requires that the target is expressed in line with the proposed framework for the Multi Area Agreement, in terms of the gap between the Coventry position and the England average. This approach is based on work with partners and was endorsed at the Coventry Partnership's Economy Learning Skills and Employment Theme Group on 8th March 2010.
- 4.5 There are a number of indicators not showing final year targets. The LAA includes 10 mandatory indicators for children and young people related to early years and children's educational attainment. These are negotiated through a separate process with the Department for Children Schools and Families and targets for these indicators are set annually and do not form part of the LAA refresh. National Indicator 112 measures the under 18 conception rate. The target for 2010/11 is left blank as the only target that government will allow local areas to include is the National Teenage Pregnancy Strategy 2010 target, which was set ten years ago and will not be achieved. Partners remain

committed to improving performance for this local priority and progress will continue to be monitored and reported as part of the LAA process.

5 Proposal and Other Option(s) to be Considered

- 5.1 The council has a statutory duty to agree a LAA with central government and agree annual amendments through negotiations.

6 Other specific implications

6.1

	Implications (See below)	No Implications
Best Value	√	
Children and Young People	√	
Climate Change & Sustainable Development	√	
Comparable Benchmark Data	√	
Corporate Parenting	√	
Coventry Community Plan	√	
Crime and Disorder	√	
Equal Opportunities	√	
Finance	√	
Health and Safety		√
Human Resources		√
Human Rights Act		√
Impact on Partner Organisations	√	
Information and Communications Technology		√
Legal Implications	√	
Neighbourhood Management	√	
Property Implications		√
Race Equality Scheme	√	
Risk Management		√
Trade Union Consultation		√
Voluntary Sector – The Coventry Compact	√	

- 6.2 The Local Area Agreement sets out priorities, targets and indicators for the council and delivery plans have been developed to achieve them. The LAA aims to improve equality of opportunity and to make the city more sustainable and tackle climate change and has implications for the council's and our partners' services and for partnership working. The

development and refresh of the LAA has involved a range of partners including the voluntary sector and it will inform the council's choice of priorities and targets and be continue to be used to measure and manage the council's and its partners performance in the future.

- 6.3 **Equal Opportunities** –The LAA was developed from the Sustainable Community Strategy which was based upon a strategic assessment of the city which considered the needs of different communities and issues of race, gender and disability. Consultation on the strategy has involved a wider range of different local communities and interests. Each of the action plans for the indicators in the Local Area Agreement address equality of opportunity and actions are targeted accordingly.
- 6.4 **Finance** - the government has allocated funding for a national reward grant fund for the delivery of new Local Area Agreements although this is relatively small and it is not yet clear how this will be allocated. The Area Based Grant, directly allocated to local authorities annually from April 2008, is made up from a number of specific ring-fenced grants previously received by the council and other partners with the expectation that this will be used locally to improve performance and achieve priority outcomes. The LAA directly influences how this funding is allocated.
- 6.5 **Legal** – the council has a statutory requirement to agree and submit a Local Area Agreement to central government under the Local Government and Public Involvement in Health Act 2007.

7 Monitoring

- 7.1 Progress on the Local Area Agreement is reported to Cabinet and Scrutiny every six months and annually to full council. The most recent progress report on the LAA was prepared in December 2009 for consideration by the Local Public Service Board (2nd December), Scrutiny Co-ordination Committee (8th December) and Cabinet (9th December).
- 7.2 Detailed technical guidance sits behind each indicator and progress on many of the indicators is reported through central government departments with performance being monitored through a new national Data Hub and the Audit Commission's Oneplace website. Reporting frequency is dependant on the basis on which the data for each indicator is collected.
- 7.3 The LAA is the main focus for the new performance assessment of the council and its partners through the Comprehensive Area Assessment, although the council's performance will also be measured on all of the national performance indicators and through the Use of Resources assessment.

8 Timescale and expected outcomes

- 8.1 The Local Area Agreement runs for three years - from April 2008 to March 2011. This year's annual refresh of the Local Area Agreement will impact on the final year of the agreement.
- 8.2 Central government will sign off the Local Area Agreement by 31st March 2010 and requires the Coventry Partnership to agree the refreshed LAA and for it to be formally approved by the City Council.
- 8.3 The purpose of the LAA is to improve performance on short term priorities for the people of Coventry and deliver long term outcomes of the Coventry Sustainable Community Strategy.

The priorities, indicators and targets and proposed amendments to the Coventry Local Area Agreement are set out in appendix A.

	Yes	No
Key Decision		✓
Scrutiny Consideration (if yes, which Scrutiny meeting and date)		✓
Council Consideration (if yes, date of Council meeting)		30 th March 2010

List of background papers

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Papers open to Public Inspection

Description of paper

Coventry Sustainable Community Strategy: <http://www.coventrypartnership.com/sustainable>
 Coventry Local Area Agreement 2008/09 – 2010/11: <http://www.coventrypartnership.com/LAA>
 National Indicator Set Technical Guidance
<http://www.communities.gov.uk/publications/localgovernment/finalnationalindicators>
 LAA 2009/10 Half Year Progress report
<http://cmis.coventry.gov.uk/CMISWebPublic/Binary.ashx?Document=15278>

SCS Priority	NIS ref	Description	Baseline and Year	Target 2008/09	Target 2009/10	Target 2010/11	Key Partners (lead *)
SCS Theme: A prosperous Coventry with a good choice of jobs and business opportunities for all the city's residents							
Increase the achievement of level 2 qualifications or above	NI 79*	Achievement of a Level 2 qualification by age 19	71.4% 2006	72.9%	75.0%	77.2%	LSC * Economy Learning, Skills and Employment Theme Group Children and Young People's Partnership
	NI 164*	Proportion of population aged 19-64 for males and 19-59 for females qualified to at least Level 3 or higher	48% 2006	52.5%	55%	57.5%	LSC * Economy Learning, Skills and Employment Theme Group Advantage West Midlands
Reduce the number of school leavers who are not in education, employment or training	NI 117*	16-18 year olds who are not in education training or employment (NEET)	7.7% 2007/08	6.9%	6%	5.6%	Connexions* Learning, Skills and Employment Theme Group Children and Young People's Partnership
Reduce the number of people claiming job seekers allowance & other worklessness benefits	NI 152*	Working age people on out of work benefits	14.7% Coventry May 2007	14.3%	14.0%	15.7%	JobCentre Plus* Economy Learning, Skills and Employment Theme Group Advantage West Midlands
			11.7% May 2007 England Ave.				
Retain new graduates within the city	NI 165*	Proportion of population aged 19-64 for males and 19-59 for females qualified to at least Level 4 or higher	28.5% 2006	30.9%	32.2%	33.6%	Coventry City Council* Economy Learning, Skills and Employment Theme Group Advantage West Midlands

SCS Priority	NIS ref	Description	Baseline and Year	Target 2008/09	Target 2009/10	Target 2010/11	Key Partners (lead *)
Create new jobs for local people by encouraging the growth of businesses in the city	NI 171*	New business registration rate <i>Note: indicator measures business starts per 10,000 population per annum</i>	45.8 3 year average of 2005/06/07	48.7	50.7	52.7	Coventry City Council* Economy, Learning, Skills and Employment Theme Group; Business Link; Advantage West Midlands

SCS Priority	NIS ref	Description	Baseline and Year	Target 2008/09	Target 2009/10	Target 2010/11	Key Partners (lead *)
SCS Theme: People of Coventry living longer, healthier, independent lives							
Improve sexual health and reduce the under 18 conception rate	NI 112*	Under 18 conception rate	-8.7% 2006/07	-17%	-25%	-	PCT * Health and Wellbeing Theme Group Children and Young People's Partnership Strategic Health Authority
	NI 113*	Prevalence of Chlamydia in under 25 year olds	4% 2007	17%	25%	35%	PCT * Health and Wellbeing Theme Group Children and Young People's Partnership Strategic Health Authority
Promote healthy lifestyles	NI 56*	Obesity in primary school age children in Year 6	19.4% 2006/07	19.2%	19%	18.8%	PCT * Health & Wellbeing Theme Group Children and Young People's Partnership Strategic Health Authority Cultural Partnership Sport England
	NI 120*	All-age all cause mortality Males Females	790 541 2006	732 518	711 508	691 499	PCT * Health and Wellbeing Theme Group

SCS Priority	NIS ref	Description	Baseline and Year	Target 2008/09	Target 2009/10	Target 2010/11	Key Partners (lead *)
SCS Theme: People of Coventry living longer, healthier, independent lives							
Promote healthy lifestyles (continued)	NI 123*	Stopping Smoking	1034 3 year average 2004/05- 2006/07	1115	1124	1132	PCT * Health and Wellbeing Theme Group
Promote and extend the ways older people and disable adults can have personal control and choice over their lives	NI 130*	a) Social care clients receiving Self Directed Support per 100,000 population	229 2006/07	728	1390	1985	Coventry City Council* Health and Wellbeing Theme Group Older People's Partnership Learning Disability Partnership Mental Health Board Physical and Sensory Impairment Board
		b) % of eligible people receiving self directed support	8.1% 2006/07	11%	21%	30%	
	NI 136*	People supported to live independently through social services (all adults)	1795 2006/07	2656	2828	3000	Coventry City Council* Health and Wellbeing Theme Group Older People's Partnership Learning Disability Partnership Mental Health Board Physical and Sensory Impairment Board
Provide effective drug and alcohol treatment services that result in positive outcomes	NI 40*	Number of drug users recorded as being in effective treatment	931 2007/08	982	992	1001	Coventry City Council* Health and Wellbeing Theme Group Community Safety Partnership

SCS Priority	NIS ref	Description	Baseline and Year	Target 2008/09	Target 2009/10	Target 2010/11	Key Partners (lead *)
SCS Theme: A safer more confident Coventry							
Reduce violent crime including domestic violence	NI 15*	Serious violent crime <i>Note: recorded incidents per 1000 population</i>	1.7 525 (TBC) 2008/09		Baseline minus 4%	Baseline minus 11%	Police*
	NI 32*	Repeat incidents of domestic violence	37% (287 cases with 106 repeat cases)	37%	35%	32%	Coventry City Council* Community Safety Partnership Domestic Violence Partnership
Reduce crime through well targeted activity	NI 16*	Serious acquisitive crime <i>Note: recorded incidents per 1000 population</i>	20.2 2007/08	19.46	18.68	17.94	Police* Community Safety Partnership
	NI 20*	Assault with injury crime rate <i>Note: recorded incidents per 1000 population</i>	13.7 2007/08	13.44	13.17	12.91	Police* Community Safety Partnership
Note: NI 40 – Number of drugs users recorded as being in effective treatment is included in the LAA under the health theme							
Change the behaviour of the most persistent offenders and reduce re-offending	NI 19*	Rate of proven re-offending by young offenders	124 2005/06	8% reduction 1.14 Re-offences per offender	2.5% reduction 1.11 Re-offences per offender	2% reduction 1.09 Re-offences per offender	Coventry City Council* Children and Young People's Partnership Community Safety Partnership

SCS Priority	NIS ref	Description	Baseline and Year	Target 2008/09	Target 2009/10	Target 2010/11	Key Partners (lead *)
<i>SCS Theme: A safer more confident Coventry</i>							
Work with families and individuals causing concern	NI 111*	First time entrants to the Youth Justice system aged 10-17	702 2007/08	9% reduction	2% reduction	3% reduction (607)	Coventry City Council* Children and Young People's Partnership Community Safety Partnership

SCS Priority	NIS ref	Description	Baseline and Year	Target 2008/09	Target 2009/10	Target 2010/11	Key Partners (lead *)
SCS Theme: Making Coventry's streets, neighbourhoods, parks and open spaces attractive and enjoyable places to be							
Improve street cleanliness in Coventry	NI 195*	Improved street and environmental cleanliness Level of Litter <i>Note: indicator calculated through inspection of sites and is measured by grading the level of cleanliness achieved</i>	19.4% 2006/07	12%	11%	10%	Coventry City Council* Environment Theme Group Cleaner, Greener Open Spaces Sub-Group Environment Agency
Reduce fly-tipping in problem areas of the city	NI 196*	Improved street and environmental cleanliness – fly-tipping <i>Note: "Very Effective" is the highest of the four grades that can be achieved and relates to both number of incidents and enforcement action that has been taken</i>	3 Good 2006/07	1 Very effective	1 Very effective	1 Very Effective	Coventry City Council* Environment Theme Group Cleaner, Greener Open Spaces Sub-Group Environment Agency

SCS Priority	NIS ref	Description	Baseline and Year	Target 2008/09	Target 2009/10	Target 2010/11	Key Partners (lead *)
SCS Theme: Ensuring that children and young people are safe and enjoy, achieve and make a positive contribution to Coventry							
Improve the outcomes for children in need	NI 51*	Effectiveness of child and adolescent mental health (CAMHS) service	New indicator	12 Each element at level 3	16 Each element at level 4	16 Each element at Level 4	PCT* Health and Wellbeing Theme Group Children and Young People's Partnership
	NI 59*	Percentage of initial assessments of children's social care carried out within 7 working days of referral	47.9% 2006/07	70%	75%	75%	Coventry City Council* Children and Young People's Partnership
	NI 63*	Stability of placements of looked after children: length of placement	57.1% 2006/07	66%	67%	68%	Coventry City Council* Children and Young People's Partnership
SCS Theme: Ensuring that children and young people are safe and enjoy, achieve and make a positive contribution to Coventry							
10 Mandatory Early Years and Education LAA – inclusion of these indicators in LAA is mandatory. Targets for them relate to academic years and are agreed annually through separate negotiations with the Department of Children Schools and Families. All baseline data relates to the 2006/07 academic year.							
Ensure that children are more ready for school	NI 72*	Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy	41.4% 2006/07	45%	54%	-	Coventry City Council* Children and Young People's Partnership
Continue to work with schools and	NI 73*	Achievement at level 4 or above in both English and Maths at Key Stage 2	68% 2006/07	76%	74%	-	Coventry City Council* Children and Young People's Partnership

stakeholders to improve educational standards at 7, 11 14 and 16	NI 75*	Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths	38.9% 2006/07	50%	51.4%	-	Coventry City Council* Children and Young People's Partnership
Continue to work with schools and stakeholders to improve educational standards at 7, 11 14 and 16	NI 93*	Progression by 2 levels in English between Key Stage 1 and Key Stage 2	82% 2006/07	90%	86%	-	Coventry City Council* Children and Young People's Partnership
	NI 94*	NI 94 Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2	74% 2006/07	87%	88%	-	Coventry City Council* Children and Young People's Partnership
Improve targeted support for underachieving individuals, groups and schools	NI 87*	Secondary school persistent absence rate	8.7%	5.31%	5.1%	-	Coventry City Council* Children and Young People's Partnership
	NI 92*	NI 92 Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest	38.4% 2006/07	31.9%	28.3%	-	Coventry City Council* Children and Young People's Partnership
Improve outcomes for children in need	NI 99*	Looked after Children reaching level 4 in English at Key Stage 2	33% 2006/07	52%	44%	-	Coventry City Council* Children and Young People's Partnership
	NI 100*	Looked after Children reaching level 4 in Maths at Key Stage 2	30% 2006/07	52%	44%	-	Coventry City Council* Children and Young People's Partnership
	NI 101*	Looked after Children achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths)	3% 2006/07	12.5%	19%	-	Coventry City Council* Children and Young People's Partnership

SCS Priority	NIS ref	Description	Baseline and Year	Target 2008/09	Target 2009/10	Target 2010/11	Key Partners (lead *)
<i>SCS Theme: A good choice of housing to meet the needs and aspirations of the people of Coventry</i>							
Ensure the planned growth of the city's housing stock contributes towards sustainability, meets future housing targets and provides affordable homes for local people	NI 154*	Net additional homes provided	933 2006/07	1000	690	1200	Coventry City Council* Housing Theme Group Advantage West Midlands
	NI 155*	Number of affordable homes delivered (gross)	254 2006/07	304	304	304	Coventry City Council* Housing Theme Group Housing Corporation

SCS Priority	NIS ref	Description	Baseline and Year	Target 2008/09	Target 2009/10	Target 2010/11	Key Partners (lead *)
<i>SCS Theme: Making place and services easily accessible for Coventry people</i>							
Reduce car use and encourage people to travel by public transport, on foot and by bicycle, particularly during peak periods	NI 167*	Congestion -average journey time per mile during the morning peak	3.52 2007/08	4.01	4.02	4.04	Coventry City Council* Transport Theme Group WM Passenger Transport Authority Centro
	NI 198*	Children travelling to school – mode of transport usually used	28.9% 2006/07	26.9%	25.9%	24.9%	Coventry City Council* Transport Theme Group WM Passenger Transport Authority Centro Cultural Partnership

SCS Priority	NIS ref	Description	Baseline and Year	Target 2008/09	Target 2009/10	Target 2010/11	Key Partners (lead *)
<i>SCS Theme: A creative, active and vibrant Coventry</i>							
Increase participation and volunteering in cultural, sports and physical activities	NI 8*	Adult participation in sport and active recreation	18.8% 2006	-	-	22.8%	Coventry City Council* Cultural Partnership Sport England
	NI 110*	Young people's participation in positive activities	67.3% 2008/09	67.3%	74.3%	81.3%	Coventry City Council* Children and Young People's Partnership Cultural Partnership Sport England
<i>SCS Theme: A more equal Coventry with cohesive communities and neighbourhoods</i>							
Improve community engagement & involve local communities in partnership working and decision making	NI 4*	% of people who feel they can influence decisions in their locality To be taken from new national Place Survey	28.8% 2008/09	-	-	32.6%	Coventry City Council* Equality and Community Theme Group

SCS Priority	NIS ref	Description	Baseline and Year	Target 2008/09	Target 2009/10	Target 2010/11	Key Partners (lead *)
<i>SCS Theme: Improving Coventry's environment and tackling climate change</i>							
Reduce the carbon dioxide emissions produced by Coventry City Council and the wider community	NI 186*	Per capita reduction in CO2 emissions in the local authority area	7.1 tonnes 2005	6.9 tonnes	6.6 tonnes	6.3 tonnes	Coventry City Council * Environment Theme Group Climate Change Sub-Group Environment Agency
Develop and start to implement the city's waste strategy	NI 191*	Residual household waste per household	1005 2001/02	800	770	735	Coventry City Council* Environment Theme Group Cleaner, Greener Open Spaces Sub-Group Environment Agency